

Dr. Matt Cascio, Superintendent Dr. Joe Mullikin, Executive Director of Business Services

**Date:** October 16<sup>th</sup>, 2025

To: Dr. Matt Cascio, Superintendent

NBCUSD 200 Board of Education

**From:** Dr. Joe Mullikin, Executive Director of Business Services

**Subject:** 2025 Tentative Levy Review

### **Background:**

The Board of Education is required to approve a tentative levy at least 20 days prior to the adoption of the aggregate levy. If the tentative levy is 105% greater than the prior year's request, the Board of Education must publish a *Truth in Taxation* notice in a newspaper of general local circulation and on the district website. This notice must be published no more than 14 days nor less than 7 days before the date of the public hearing.

### **Analysis**

Attached are two charts that highlight the 2025 tentative levy proposals. The first chart, "2025 Tax Extension Summary, Comparison, & Assumptions," compares NBCUSD 200's' 2024 actual ask, 2025 projected tax extension, and 2025 tax extension ask proposal. The second chart, "Comparison of Projected Taxes for a Home Valued at \$300k for Tax Years 2024 & 2025," highlights and compares the estimated NBCUSD 200 taxes for a home valued at \$300k using the 2024 actual, 2025 projected, and 2025 ask proposals.

Three items factor into our annual property tax levy request, which includes the consumer price index (CPI), new property, and change in our base equalized assessed valuation (EAV).

For purposes of the 2025 Levy Proposals & Projections the following factors were utilized:

- **CPI** Per the tax cap or property tax extension limitation law (PTELL), we can only increase our prior year extension by the lesser of CPI or 5%. The CPI used for the *2025 Levy Proposals & Projections* is 2.9%. The cap from PTELL does not apply to the debt services extension.
- New Property Annually, the District also receives additional tax revenue outside of our prior year extension through new property. Based on our preliminary information obtained from Winnebago and Boone County, we are projecting a \$1,752,268 increase, as provided by the County Treasurer's office.
- **Prior Year EAV** Based upon preliminary information from both Boone and Winnebago County, we're projecting an 8.33% increase for the overall base EAV.

## 2025 Tentative Levy "Projected" and "Proposed" Tax Extension

For purposes of the "projected" tax extension, the factors articulated previously are utilized. For the purposes of the "proposed" tax extension, we have overestimated our levy request to ensure that we access all available dollars to the District. However, the county clerks will apply PTELL to our final extension. Simply put, the "proposed" tax extension allows us to ensure that if there is new property or a larger increase in the EAV than anticipated that we avoid leaving allowable revenue to be unclaimed. If the projections for new property or EAV are at or below what is in the "projected" extension, we will only receive the maximum amount allowable by PTELL.

Our levy requests can be summarized as follows:

| Property Tax                | 2024 Actual  | 2025 Projected | % Change | 2025 Proposal A |
|-----------------------------|--------------|----------------|----------|-----------------|
| Corporate & Special Purpose | \$11,684,669 | \$12,101,838   | 3.57%    | \$12,267,239    |
| Debt Service                | \$1,094,589  | \$1,641,200    | 60.24%   | \$1,641,200     |
| Total Extension             | \$12,779,257 | \$13,743,039   | 8.14%    | \$13,908,439    |

• "Projected" Tax Extension: This extension is based on the factors and assumptions in alignment with CPI, new property, and estimated EAV provided by the County Treasurers from Boone and Winnebago Counties.

o **CPI:** 2.9%

o **New Property:** \$1,752,268

Estimated increase in EAV: 8.33%PTELL Limiting Rate: 4.47244%

o Max Capped Extension Based on Assumptions: \$12,101,894

- **Proposed Tax Extension A:** This extension is created to allow us to capture all potential dollars while remaining below the threshold which would trigger a *Truth in Taxation* notice and hearing. It is important that the District levies to the fullest extent permitted under the PTELL to ensure we are not foregoing available revenue for future operations.
- **Projected Tax Rate:** Post abatement, the tax rate for the prior year was 5.182%. The projected tax rate based on all information provided is 5.0743%, prior to any abatement.

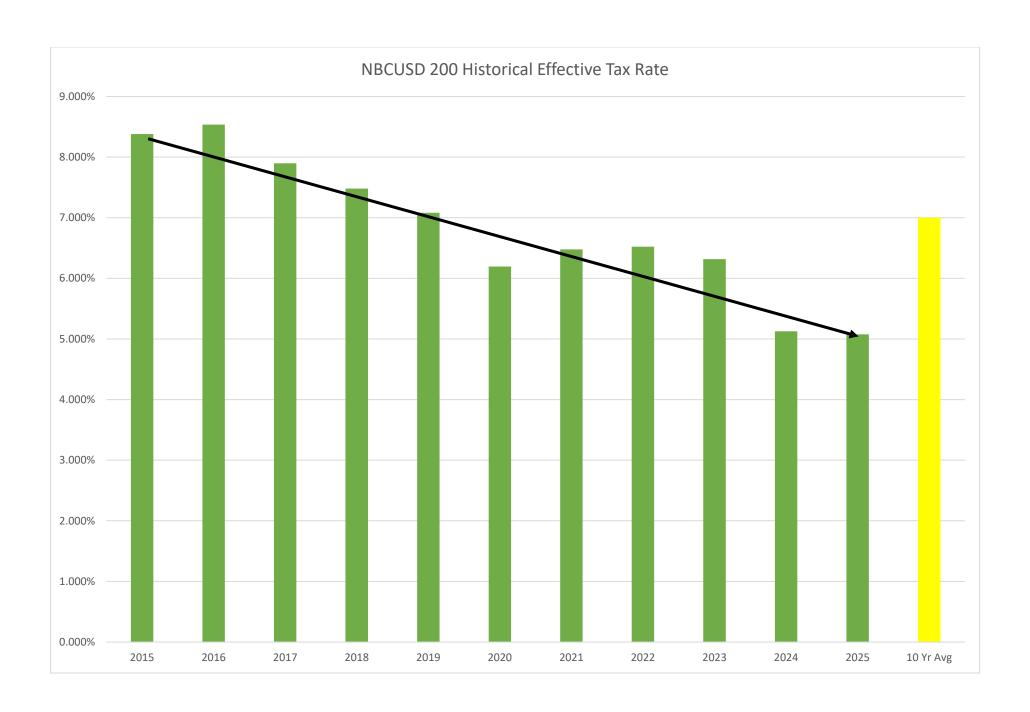
## Recommendation

A tentative timeline is below:

- October 14<sup>th</sup>: Business Services Committee presentation of tentative levies
- October 21st: The 2025 Tentative Levy is presented for Resolution
- October 21st: The 2025 Tentative Levy is voted on and adopted by Resolution
- October 22<sup>nd</sup> December 16<sup>th</sup>: If any adjustments or updates are necessary for the tentative levy, they will be presented at the November or December Business Services Committee
- December 16<sup>th</sup>: Present the 2025 Levy to the Board of Education
- December 16<sup>th</sup>: Vote on the adoption of the 2025 Levy Resolution
- Before December 30<sup>th</sup>: File levy with all parties

## Comparison of Projected Taxes for a Home Valued at \$300k for Tax Year 2024 and 2025

| Description                          | <u>Actual 2024</u> | Projected 2025 | 2025 No<br>Change in<br>EAV | <u>Formula</u>   |
|--------------------------------------|--------------------|----------------|-----------------------------|------------------|
| Home Value - Current Year            |                    | 300,000        | 300,000                     | _ A              |
| Change in Home Value                 |                    | 8.33%          | 0%                          | _ B              |
| Adjusted Value of Home               | 300,000            | 324,990        | 300,000                     | A x (1+B) = C    |
| Divided by 3                         | 3                  | 3              | 3                           | D                |
| Equalized Assessed Value (EAV)       | 100,000            | 108,330        | 100,000                     | C/D = E          |
| Projected NBCUSD 200 Rate            | 5.182%             | 5.075%         | 5.075%                      | _<br>F<br>=      |
| NBCUSD 200 Portion of Property Taxes | \$5,182            | \$5,498.18     | \$5,075                     | $E \times F = G$ |
| \$ Change from Prior Year            |                    | \$316.18       | (\$107)                     | 2025 - 2024      |
| % Change from Prior Year             |                    | 6.1%           | -2.1%                       | _                |



# **Projected 2025 Tax Levy**

#### 2025 TAX EXTENSION WORKSHEET

Original Assumptions Estimated % Change to Existing EAV for 2025 8.33% **Estimated New Property for 2025** \$1,752,268 Estimated Total EAV for 2025 \$270,776,297 Estimated Total EAV Change for 2025 9.04%

Legend District Assumptions & Data Entry Calculated Values Review Needed

|                  | Original     | Scenario     |
|------------------|--------------|--------------|
|                  | Estimate     | Actual       |
| Limiting Rate    | 4.4693       | 4.4693       |
| Capped Extension | \$12,101,838 | \$12,101,838 |

Scenario Assumptions Actual % Change to Existing EAV for 2025 8.33% Enter What If...? Existing EAV Assumption or, Final Actual to Stress Test the Levy **Actual New Property for 2025** \$1,752,268 Enter What If...? New Property Assumption or, Final Actual to Stress Test the Levy Actual Total EAV for 2025 \$270,776,297 Actual Total EAV Change for 2025 9.04%

Does This Levy Capture All Available Property Taxes Under These Assumptions Reduction Factor 100.0000% YES - All Available Tax Capped Dollars Have Been Captured

|                            | Current Levy<br>Amount | County Loss | Total Levy with<br>County Loss % | Scenario<br>Calculated Tax<br>Rate | Maximum<br>Calculated Tax<br>Rate | Maximum Allowable<br>Extension |                 |        | Spring Extension<br>Adjustment<br>Between Funds | Final Adjusted<br>Extension | Final Adjusted<br>Tax Rate |
|----------------------------|------------------------|-------------|----------------------------------|------------------------------------|-----------------------------------|--------------------------------|-----------------|--------|---|-----------------------------|----------------------------|
| Educational                | \$7,548,099            | 0.00%       | \$7,548,099                      | 2.7876                             | 2.7876                            | \$7,548,099.00                 | \$7,548,098.51  | 2.7876 | \$0.00  | \$7,548,098.51              | 2.7876                     |
| Operations & Maintenance   | \$1,600,000            | 0.00%       | \$1,600,000                      | 0.5909                             | 0.5909                            | \$1,600,000.00                 | \$1,599,999.90  | 0.5909 | \$0.00  | \$1,599,999.90              | 0.5909                     |
| Transportation             | \$661,512              | 0.00%       | \$661,512                        | 0.2443                             | 0.2443                            | \$661,512.00                   | \$661,511.96    | 0.2443 | \$0.00  | \$661,511.96                | 0.2443                     |
| Working Cash               | \$500                  | 0.00%       | \$500                            | 0.0002                             | 0.0002                            | \$500.00                       | \$500.00        | 0.0002 | \$0.00  | \$500.00                    | 0.0002                     |
| Municipal Retirement       | \$285,052              | 0.00%       | \$285,052                        | 0.1053                             | 0.1053                            | \$285,052.00                   | \$285,051.98    | 0.1053 | \$0.00  | \$285,051.98                | 0.1053                     |
| Social Security            | \$469,093              | 0.00%       | \$469,093                        | 0.1732                             | 0.1732                            | \$469,093.00                   | \$469,092.97    | 0.1732 | \$0.00  | \$469,092.97                | 0.1732                     |
| Fire Prevention & Safety * | \$50,001               | 0.00%       | \$50,001                         | 0.0185                             | 0.0185                            | \$50,001.00                    | \$50,001.00     | 0.0185 | \$0.00  | \$50,001.00                 | 0.0185                     |
| Tort Immunity              | \$338,487              | 0.00%       | \$338,487                        | 0.1250                             | 0.1250                            | \$338,487.00                   | \$338,486.98    | 0.1250 | \$0.00  | \$338,486.98                | 0.1250                     |
| Special Education          | \$1,149,095            | 0.00%       | \$1,149,095                      | 0.4244                             | 0.4244                            | \$1,149,095.00                 | \$1,149,094.93  | 0.4244 | \$0.00  | \$1,149,094.93              | 0.4244                     |
| Leasing                    | \$0                    | 0.00%       | \$0                              | 0.0000                             | 0.0000                            | \$0.00                         | \$0.00          | 0.0000 | \$0.00  | \$0.00                      | 0.0000                     |
| 0                          | \$0                    | 0.00%       | \$0                              | 0.0000                             | 0.0000                            | \$0.00                         | \$0.00          | 0.0000 | \$0.00  | \$0.00                      | 0.0000                     |
|                            | 214 121 242            |             |                                  |                                    |                                   |                                |                 | 4.4504 | 00.00   | 222.222.222.22              | 1.1500                     |
| Capped Levy/Extension/Rate | \$12,101,839           |             | \$12,101,839                     | 4.4693                             | 4.4693                            | \$12,101,839.00                | \$12,101,838.21 | 4.4693 | \$0.00  | \$12,101,838.21             | 4.4693                     |

SEDOL IMRF Levy \$0 Actual SEDOL IMRF Extension/Rate 0.0000 Lake County Only 0.0000 **Bond & Interest Levy** \$1,641,200 Actual Bond & Interest Extension/Rate \$1,641,200.00 0.6061 Includes Loss % Added by County Clerk(s) 0.6061 Total Levy \$13,743,039 Actual Total Extension/Rate \$13,743,038 5.0754 5.0754

# **Proposal A 2025 Tax Levy**

2025 TAX EXTENSION WORKSHEET

 Legend
District Assumptions & Data Entry
Calculated Values
Review Needed

|                  | Original<br>Estimate | Scenario<br>Actual |
|------------------|----------------------|--------------------|
| Limiting Rate    | 4.4693               | 4.4693             |
| Capped Extension | \$12,124,083         | \$12,124,083       |

Actual % Change to Existing EAV for 2025

Actual New Property for 2025

Actual Total EAV for 2025

Actual Total EAV Change for 2025

Maximum

| Does This Levy Capture All Available Property Taxes Under These Assumptions'
| Reduction Factor | 98.8330% | YES - All Available Tax Capped Dollars Have Been Captured |

Spring Extension

|                            | G 11         |             | T / 11 10     | C 1 1 1 1 T | C 1 1 1 T     |                    | All II F           |                | Spring Extension       | F: 141: 41        | E: 141: 41     |
|----------------------------|--------------|-------------|---------------|-------------|---------------|--------------------|--------------------|----------------|------------------------|-------------------|----------------|
|                            | Current Levy | County Loss |               |             |               | Maximum Allowable  |                    |                | Adjustment             | Final Adjusted    | Final Adjusted |
| -                          | Amount       | %           | County Loss % | Rate        | Rate          | Extension          | x Reduction Factor | Final Tax Rate | Between Funds          | Extension         | Tax Rate       |
| Educational                | \$7,680,000  | 0.00%       | \$7,680,000   | 2.8311      | 2.8311        | \$7,680,000.00     | \$7,590,376.34     | 2.7980         | \$0.00                 | \$7,590,376.34    | 2.7980         |
| Operations & Maintenance   | \$1,600,000  | 0.00%       | \$1,600,000   | 0.5898      | 0.5898        | \$1,600,000.00     | \$1,581,328.40     | 0.5829         | \$0.00                 | \$1,581,328.40    | 0.5829         |
| Transportation             | \$630,000    | 0.00%       | \$630,000     | 0.2322      | 0.2322        | \$630,000.00       | \$622,648.06       | 0.2295         | \$0.00                 | \$622,648.06      | 0.2295         |
| Working Cash               | \$500        | 0.00%       | \$500         | 0.0002      | 0.0002        | \$500.00           | \$494.17           | 0.0002         | \$0.00                 | \$494.17          | 0.0002         |
| Municipal Retirement       | \$285,576    | 0.00%       | \$285,576     | 0.1053      | 0.1053        | \$285,576.00       | \$282,243.40       | 0.1040         | \$0.00                 | \$282,243.40      | 0.1040         |
| Social Security            | \$469,955    | 0.00%       | \$469,955     | 0.1732      | 0.1732        | \$469,955.00       | \$464,470.74       | 0.1712         | \$0.00                 | \$464,470.74      | 0.1712         |
| Fire Prevention & Safety * | \$50,001     | 0.00%       | \$50,001      | 0.0184      | 0.0184        | \$50,001.00        | \$49,417.50        | 0.0182         | \$0.00                 | \$49,417.50       | 0.0182         |
| Tort Immunity              | \$400,000    | 0.00%       | \$400,000     | 0.1475      | 0.1475        | \$400,000.00       | \$395,332.10       | 0.1457         | \$0.00                 | \$395,332.10      | 0.1457         |
| Special Education          | \$1,151,207  | 0.00%       | \$1,151,207   | 0.4244      | 0.4244        | \$1,151,207.00     | \$1,137,772.70     | 0.4194         | \$0.00                 | \$1,137,772.70    | 0.4194         |
| Leasing                    | \$0          | 0.00%       | \$0           | 0.0000      | 0.0000        | \$0.00             | \$0.00             | 0.0000         | \$0.00                 | \$0.00            | 0.0000         |
| 0                          | \$0          | 0.00%       | \$0           | 0.0000      | 0.0000        | \$0.00             | \$0.00             | 0.0000         | \$0.00                 | \$0.00            | 0.0000         |
|                            |              |             |               |             |               |                    |                    |                |                        |                   |                |
| Capped Levy/Extension/Rate | \$12,267,239 |             | \$12,267,239  | 4.5221      | 4.5221        | \$12,267,239.00    | \$12,124,083.41    | 4.4693         | \$0.00                 | \$12,124,083.41   | 4.4693         |
| SEDOL IMRF Levy            | \$0          |             |               | 4           | l CEDOL DA    | RF Extension/Rate  |                    | 0.0000         |                        | Г                 | 0.0000         |
| SEDOL IMRE Levy            | \$0          |             |               | Acti        | IAI SEDOL IMI | Ar Extension/Nate  |                    | 0.0000         | ake County Only        | l                 | 0.0000         |
| Bond & Interest Levy [     | \$1,641,200  |             |               | Actual      | Bond & Intere | st Extension/Rate  | \$1,641,200.00     | 0.6050         | ncludes Loss % Added b | y County Clerk(s) | 0.6050         |
| Total Levy [               | \$13,908,439 |             |               |             | Actual To     | tal Extension/Rate | \$13,765,283       | 5.0743         |                        | [                 | 5.0743         |

Maximum

Scenario

|                               | No               | rti | h Boone Sch       | 00  | l Dist 200      |    |             |           |  |
|-------------------------------|------------------|-----|-------------------|-----|-----------------|----|-------------|-----------|--|
| Extimates for levy year       | 2025             |     | Taxes collecte    | d a | and distributed | in | 2026        |           |  |
|                               |                  |     |                   |     |                 |    |             |           |  |
| Aggregate Extension Base      |                  |     | includes Winnebag | jo  |                 |    |             |           |  |
| <u>CPI Increase</u>           |                  |     | Maximum 5%        | Ш   |                 |    |             |           |  |
| Rate Setting EAV              |                  |     | Boo               | ne  | 268,848,064     |    | Winnebago   | 1,740,113 |  |
| Annexations                   |                  |     |                   |     |                 |    |             |           |  |
| New Construction              | 1,752,268        |     | Boo               | ne  | 1,752,268       |    | Winnebago   | 0         |  |
|                               |                  |     |                   |     |                 |    |             |           |  |
| A J                           | 270,588,177      | -   | 0                 | +   | 0               | -  | 070 500 477 |           |  |
| Adjusted EAV =                | Rate Setting EAV |     | Annexations       |     | Disconnections  | =  | 270,588,177 |           |  |
|                               | _                |     |                   |     |                 |    |             |           |  |
| N                             | \$11,684,669     | Х   | 102.9%            |     | 440.000.504     |    |             |           |  |
| Numerator =                   | Agg. Ext. Base   |     | CPI Factor        | =   | \$12,023,524    |    |             |           |  |
|                               |                  |     |                   |     |                 |    |             |           |  |
| <u> </u>                      | 270,588,177      | _   | 1,752,268         | +   |                 |    |             |           |  |
| Denominator =                 | Adjusted EAV     |     | New Construction  | =   | 268,835,909     |    |             |           |  |
|                               | •                |     |                   |     |                 |    |             |           |  |
| Limiting Rate =               | \$12,023,524     | 1   | 268,835,909       | =   | 4.47244%        |    |             |           |  |
|                               |                  |     |                   |     |                 |    |             |           |  |
| Max. Total Capped Extention   | 270,588,177      | X   | 4.47244%          | =   | \$12,101,89     | 4  |             |           |  |
|                               |                  |     |                   |     |                 |    |             |           |  |
| Max. Increase over prior year | \$417,225        |     |                   |     |                 |    |             |           |  |
| Max. % Increase               | 3.57%            |     |                   |     |                 |    |             |           |  |
|                               |                  |     |                   |     |                 |    |             |           |  |